## Monetary Union Begets Fiscal Union

Adrien Auclert Matthew Rognlie

Stanford

Northwestern

Workshop on Current Monetary Policy Challenges
European Central Bank
19 December 2016

## Ever-closer union?

- Why did Europe form a currency union?
  - ▶ Given nominal rigidities, real exchange rate realignments are costly
    - ▶ Friedman (1953)
  - ► Benefits are elusive
  - ▶ Problems made worse by lack of fiscal integration (Kenen 1969)
- As evidenced by Brexit and angry German voters:
  - Europe's fiscal union is only implicit
  - Donor countries often hit their participation constraint

## Our argument

- Assume that the costs of monetary union are mitigated by fiscal risk-sharing ("fiscal union")
  - Captures Kenen's view
  - ► Starkly true in our benchmark model: "risk-sharing miracle"

## Our argument

- Assume that the costs of monetary union are mitigated by fiscal risk-sharing ("fiscal union")
  - Captures Kenen's view
  - Starkly true in our benchmark model: "risk-sharing miracle"
- ► Our argument: monetary union enhances/enables fiscal union:
  - ▶ It makes real exchange rate realignments impossible in the short-run
  - ... not sharing risks becomes more costly
  - ... transfers are facilitated

## Our argument

- Assume that the costs of monetary union are mitigated by fiscal risk-sharing ("fiscal union")
  - Captures Kenen's view
  - Starkly true in our benchmark model: "risk-sharing miracle"
- Our argument: monetary union enhances/enables fiscal union:
  - ▶ It makes real exchange rate realignments impossible in the short-run
  - ... not sharing risks becomes more costly
  - ... transfers are facilitated
- ► This doesn't mean monetary union is Pareto improving overall: tradeoff is

## risk-sharing benefits vs. stabilization costs

Moreover: cooperation is facilitated, not guaranteed

# Optimal Currency Areas: review

Benefits	Costs
Reduced transactions costs	Stabilization (Friedman 1953)
Thicker currency markets	due to:
	Nominal rigidities (Friedman 1953)
	Labor immobility (Mundell 1961)
	Asymmetric shocks (Mundell 1961)
	Lack of fiscal integration (Kenen 1969)

# Optimal Currency Areas: review

Benefits	Costs
Reduced transactions costs	Stabilization (Friedman 1953)
Thicker currency markets	due to:
	Nominal rigidities (Friedman 1953)
Improved central bank credibility	Labor immobility (Mundell 1961)
(Chari, Dovis, Kehoe 2015)	Asymmetric shocks (Mundell 1961)
	Lack of fiscal integration (Kenen 1969)

# Optimal Currency Areas: review

Benefits	Costs
Reduced transactions costs	Stabilization (Friedman 1953)
Thicker currency markets	due to:
	Nominal rigidities (Friedman 1953)
Improved central bank credibility	Labor immobility (Mundell 1961)
(Chari, Dovis, Kehoe 2015)	Asymmetric shocks (Mundell 1961)
Risk-sharing (this paper)	Lack of fiscal integration (Kenen 1969)

## Other related literature

#### Limited commitment

- Kehoe and Levine (1993), Coate and Ravallion (1993), Kocherlakota (1996), Alvarez and Jermann (2000), Ligon, Thomas and Worrall (2002)
- Sovereign debt applications: Kletzer and Wright (2000), Kehoe and Perri (2003)

## Currency unions with nominal rigidities

- ▶ New Open Economy Macro (Obstfeld and Rogoff 1995,... )
- Benigno (2004), Gali and Monacelli (2005, 2008)
- ► Farhi and Werning (2013)

## Commitment benefits of monetary unions

- Avoiding beggar-thy-neighbor: Fuchs and Lippi (2006)
- ▶ Loosening borrowing constraints: Arellano and Heathcote (2010)

## Outline

1. Model structure and intuitions

2. Risk-sharing benefits

3. Optimal joint policy & other extensions

# Preferences, endowments and technologies

2 countries, infinite horizon, same preferences

$$\mathbb{E}\left[\sum_{t=0}^{\infty}\beta^{t}u\left(C_{T,t},C_{NT,t},N_{t}\right)\right]$$

Each period, special case of Farhi-Werning (2013):

$$u(C_T, C_{NT}, N) = \log C_T + \alpha \left( \log C_{NT} - \frac{1}{1+\phi} N^{1+\phi} \right)$$

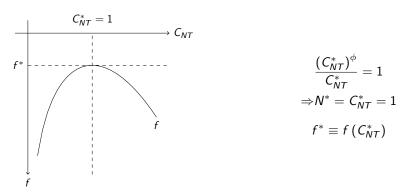
- ▶ Nontradables are produced from labor:  $Y_{NT} = N$  (immobility)
- ▶ Tradables: risky endowment  $\frac{E_T^1(s)}{E_T^2(s)} \neq \frac{E_T^1(s')}{E_T^2(s')}$ ,  $s \in \mathbf{S}$  finite
  - → ex-ante benefits from risk-sharing (asymmetric shocks)
- ▶ External balance:  $C_T^1(s) + C_T^2(s) = E_T^1(s) + E_T^2(s) \equiv E_T(s)$

## Preference assumptions: nontradables

▶ Substituting production  $Y_{NT} = C_{NT} = N$ :

$$u = \log C_T + \underbrace{\alpha \left( \log C_{NT} - \frac{1}{1 + \phi} C_{NT}^{1 + \phi} \right)}_{f(C_{NT})}$$

 $\Rightarrow$  efficient amount of nontradable production constant across dates and states:



# Preference assumptions: homotheticity

Consumption demand is homothetic:

$$C_{NT}^{i}(s) = \alpha \left(\frac{P_{NT}^{i}(s)}{P_{T}^{i}(s)}\right)^{-1} C_{T}^{i}(s) = \alpha \underbrace{\frac{P_{T}^{i}(s)}{P_{NT}^{i}(s)}}_{\text{Real exchange rate}} C_{T}^{i}(s)$$

- With flexible prices:
  - C<sub>NT</sub> always achieved.
  - ▶ Real exchange rate adjusts: appreciates  $(\frac{P_T^i(s)}{P_{NT}^i(s)} \downarrow)$  when  $C_T^i(s) \uparrow$  to ensure rebalancing towards tradables.

# Preference assumptions: homotheticity

Consumption demand is homothetic:

$$C_{NT}^{i}(s) = \alpha \left(\frac{P_{NT}^{i}(s)}{P_{T}^{i}(s)}\right)^{-1} C_{T}^{i}(s) = \alpha \underbrace{\frac{P_{T}^{i}(s)}{P_{NT}^{i}(s)}}_{\text{Real exchange rate}} C_{T}^{i}(s)$$

- With flexible prices:
  - C<sub>NT</sub> always achieved.
  - ▶ Real exchange rate adjusts: appreciates  $(\frac{P_T'(s)}{P_{NT}^i(s)}\downarrow)$  when  $C_T^i(s)\uparrow$  to ensure rebalancing towards tradables.
- ▶ Introduce **nominal rigidities** in NT:  $P_{NT}^{i}$ 
  - Prices set before s is realized (monopolistic competition+labor subsidy+flexible wages)
  - ▶ World price for tradables:  $P_T^*(s) = 1$  in foreign currency
  - lacktriangle Domestic central bank adjusts the nominal exchange rate  $\mathcal{E}^{i}\left(s
    ight)$

# Consequences of nominal rigidities

$$C_{NT}^{i}(s) = \alpha \frac{\mathcal{E}^{i}(s)}{P_{NT}^{i}} C_{T}^{i}(s)$$

- An independent central bank:
  - can adjust  $\mathcal{E}^{i}(s)$  to recreate efficient ReR variations
- A union-wide monetary policy
  - ▶ sets a common exchange rate  $\mathcal{E}^{i}(s) = \mathcal{E}(s)$  for i = 1, 2
  - ▶ in general, is no longer able to stabilize perfectly
  - indirect utility

$$v\left(C_{T}, \frac{\mathcal{E}\left(s\right)}{P_{NT}^{i}}\right) = \log C_{T} + f\left(\alpha \frac{\mathcal{E}\left(s\right)}{P_{NT}^{i}}C_{T}\right)$$

# Risk-sharing miracle

Observe:

$$C_{NT}^{i}(s) = \alpha \frac{\mathcal{E}(s)}{P_{NT}^{i}} C_{T}^{i}(s) \quad \Rightarrow \quad \frac{C_{NT}^{1}(s)}{C_{NT}^{2}(s)} = \left(\frac{P_{NT}^{1}}{P_{NT}^{2}}\right)^{-1} \frac{C_{T}^{1}(s)}{C_{T}^{2}(s)}$$

- ▶ Under perfect risk-sharing of tradables:  $C_T^1(s) = \gamma^1 E_T(s)$ 

  - ▶ Price-setting ensures  $\frac{P_{NT}^1}{P_{NT}^2} = \frac{\gamma^1}{1-\gamma^1}$
  - ► CB maintains  $\mathcal{E}(s) E_T(s)$  constant at  $\frac{P_{NT}^1}{\alpha \gamma^1}$ . Then

$$C_{NT}^{i}(s) = \alpha \frac{\mathcal{E}(s) E_{T}(s)}{P_{NT}^{i}} \gamma^{i} = 1 \quad \forall i$$

# Risk-sharing miracle

Observe:

$$C_{NT}^{i}(s) = \alpha \frac{\mathcal{E}(s)}{P_{NT}^{i}} C_{T}^{i}(s) \quad \Rightarrow \quad \frac{C_{NT}^{1}(s)}{C_{NT}^{2}(s)} = \left(\frac{P_{NT}^{1}}{P_{NT}^{2}}\right)^{-1} \frac{C_{T}^{1}(s)}{C_{T}^{2}(s)}$$

- ▶ Under perfect risk-sharing of tradables:  $C_T^1(s) = \gamma^1 E_T(s)$ 
  - Central bank regains ability to stabilize:
  - ▶ Price-setting ensures  $\frac{P_{NT}^1}{P_{NT}^2} = \frac{\gamma^1}{1-\gamma^1}$
  - ► CB maintains  $\mathcal{E}(s) E_T(s)$  constant at  $\frac{P_{NT}^1}{\alpha \gamma^1}$ . Then

$$C_{NT}^{i}(s) = \alpha \frac{\mathcal{E}(s) E_{T}(s)}{P_{NT}^{i}} \gamma^{i} = 1 \quad \forall i$$

- ▶ **Risk-sharing miracle**: alignment of fiscal policy allows the central bank to achieve the first-best
- ▶ Departures from **fiscal integration** are the source of costs (Kenen)

## Commitment assumptions

- Countries cannot commit to tradables risk-sharing
  - Any transfer has to be sustained by a credible promise of future reciprocity (subgame-perfect equilibrium)
  - State-by-state participation constraints:

loss from making transfer

 $\leq \beta \cdot (\text{discounted expected benefits from receiving future transfers})$ 

- ▶ We focus on the "best SPEs" in a stationary class
- ► Countries fully commit to monetary union. One-off decision.
- Under flexible prices or independent MP, the SPEs are characterized in the limited commitment literature
- Under monetary union, aggregate demand effects complicate the problem

# Endowment structure and contracts

▶ Assume that  $\{s^t\}$  is iid symmetric:

$$\forall s, \exists s': \pi(s') = \pi(s) \text{ and } (E_T^1(s'), E_T^2(s')) = (E_T^2(s), E_T^1(s))$$

- ▶ Group pairs  $(s, s') \equiv z$ . Given z, each country has:
  - 1/2 chance of E<sup>L</sup><sub>T</sub>(z)
     1/2 chance of E<sup>L</sup><sub>T</sub>(z) > E<sup>L</sup><sub>T</sub>(z)
- ightharpoonup Restrict contracts to stationary transfer schemes T(z) such that

$$C_T^L(z) = E_T^L(z) + T(z)$$
  

$$C_T^H(z) = E_T^H(z) - T(z)$$

**Definition:** T features some risk sharing if  $\forall z$ 

$$0 \leq T(z) \leq \frac{E_T^H(z) - E_T^L(z)}{2}$$

implying  $E_T^L(z) \le C_T^L(z) \le C_T^H(z) \le E_T^H(z)$ 

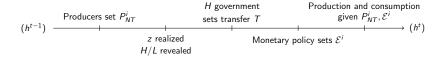
## Outline

1. Model structure and intuitions

2. Risk-sharing benefits

3. Optimal joint policy & other extensions

# **Timing**



Ex-ante symmetry implies identical price-setting in both countries. Normalize:

$$P_{NT}^L = P_{NT}^H = 1$$

▶ In monetary union: central bank sets  $\mathcal{E}^i = \mathcal{E}$  to maximise

$$\frac{1}{2}v\left(C_{T}^{L},\mathcal{E}\right)+\frac{1}{2}v\left(C_{T}^{H},\mathcal{E}\right)$$

- ▶ Takes into account the aggregate demand externalities
- ▶ Look for transfers  $\{T(z)\}$  that form an SPE
  - Worst punishment is autarky, T=0
  - ▶ Best SPE can be sustained by threat of T = 0 reversion

## Two results

- ► Consider an implicit fiscal union without monetary union, with transfers  $\{T(z)\}$ . We show:
  - 1. After joining the monetary union, holding fixed the limited commitment friction, the same  $\{T(z)\}$  is still achievable: risk-sharing in tradables is always weakly better in the monetary union
  - 2. In an example, the improvement is so powerful that countries go all the way from *autarky* to *first-best*.

## Central bank problem, continued

▶ Given z, T, the central bank knows that

$$C_T^H = E_T^H(z) - T(z)$$
$$C_T^L = E_T(z) - C_T^H$$

Maximization of its objective leads to a real exchange-rate rule

$$\mathcal{E}_{z}\left(C_{T}^{H}\right) = \frac{1}{\alpha} \left(\frac{1}{2} \left(\frac{1}{C_{T}^{H}}\right)^{-(1+\phi)} + \frac{1}{2} \left(\frac{1}{E_{T}\left(z\right) - C_{T}^{H}}\right)^{-(1+\phi)}\right)^{-\frac{1}{1+\phi}}$$

- ▶ Puts *H* in a boom and *L* in a bust, unless  $C_T^H = \frac{E_T(z)}{2}$  (RS miracle)
- Define indirect utility to reflect this monetary policy response

$$\tilde{v}_z(C_T) \equiv \log C_T + f(\alpha \mathcal{E}_z(C_T) C_T)$$

▶ Compares with log  $C_T + f^*$  under independent monetary policy.

# Risk-sharing benefit of monetary union

#### **Theorem**

Any state-contingent  $\{T(z)\}$  plan with some risk sharing that is achievable in SPE under independent monetary policy is achievable under currency union.

- This is the precise sense in which currency union allows us to do (weakly) better with risk sharing.
- Any transfer arrangement that was achievable and desirable without currency union is still achievable with it, but there may be additional options.

## Proof of theorem

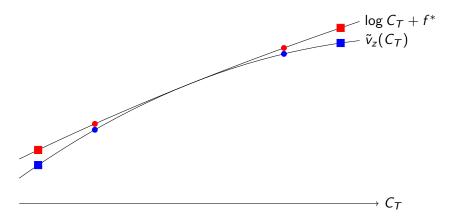
▶ If  $\{T(z)\}$  is achievable under independent monetary policy, it must satisfy H's participation constraint at each z

$$\begin{split} &\log\left(E_{T}^{H}(z)\right) - \log\left(C_{T}^{H}(z)\right) \\ &\leq \frac{\beta}{1-\beta} \sum_{z} \frac{\pi\left(z'\right)}{2} \left[\log\left(\frac{C_{T}^{L}(z')}{E^{L}(z')}\right) - \log\left(\frac{E^{H}(z')}{C_{T}^{H}(z')}\right)\right] \end{split}$$

- ► Left is one-shot gain from defaulting, right is expected gain from future risk sharing.
- ▶ Under currency union, same participation constraint...
  - ... with  $\tilde{v}_z(\cdot)$  instead of log

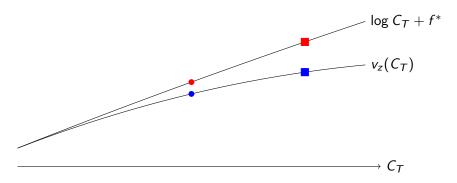
## Proof of theorem

- This change slackens both sides of the inequality.
- ▶ On the right, there are greater expected gains from risk-sharing.



## Proof of theorem

▶ On the left, the temptation to leave the arrangement is less due to the boom.



- Current boom: ReR is not appreciated enough as a result of monetary union membership
- ▶ Refusing to make transfer ⇒ ReR is further away from its optimal level ⇒ worse inflationary pressures

- ▶ Example: z = 1: 2 states, endowments  $(e_L, e_H) = (1 e, e)$ ,  $e > \frac{1}{2}$
- An improvement is  $(c_L, c_H) = (1 e + T, e T)$ ,  $0 < T \le \frac{1}{2} e$
- ▶ Suppose countries run their **independent monetary policy**. The value of being in the high state under the contract is

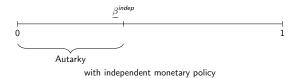
$$V^{H}(T) = \log(e - T) + \frac{\beta}{1 - \beta} \left(\frac{1}{2}\log(e - T) + \frac{1}{2}\log(1 - e + T)\right) + \frac{f^{*}}{1 - \beta}$$

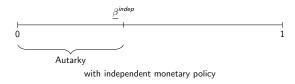
▶ The participation constraint states that  $V^{H}(T) \ge V^{H}(0)$  implying

$$\left. \frac{dV^H}{dT} \right|_{T=0} = -\frac{1}{e} + \frac{\beta}{1-\beta} \frac{1}{2} \left( -\frac{1}{e} + \frac{1}{1-e} \right) \ge 0$$

▶ Better-than-autarky risk-sharing can be sustained if and only if

$$\beta \geq \underline{\beta}^{indep} = 2(1-e)$$



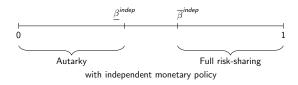


- ▶ When risk-sharing is **perfect**,  $T = \frac{1}{2} e$ , both countries are at first-best
- Under independent monetary policy, this is sustained if

$$\log(e) - \log\left(\frac{1}{2}\right) \leq \frac{\beta}{1-\beta}\frac{1}{2} \quad \left(2\log\frac{1}{2} - \log(e) - \log(1-e)\right)$$
One-shot gain from defaulting

Expected loss from lack of future risk-sharing

yielding  $\beta \geq \overline{\beta}^{indep} \geq \beta^{indep}$ 

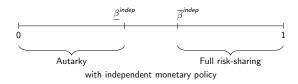


- ▶ When risk-sharing is **perfect**,  $T = \frac{1}{2} e$ , both countries are at first-best
- Under independent monetary policy, this is sustained if

$$\log(e) - \log\left(\frac{1}{2}\right) \leq \frac{\beta}{1-\beta}\frac{1}{2} \quad \left(2\log\frac{1}{2} - \log(e) - \log(1-e)\right)$$
One-shot gain from defaulting

Expected loss from lack of future risk-sharing

yielding  $\beta \geq \overline{\beta}^{indep} \geq \beta^{indep}$ 



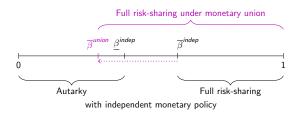
- ▶ When risk-sharing is **perfect**,  $T = \frac{1}{2} e$ , both countries are at first-best
- Under independent monetary policy, this is sustained if

$$\log(e) - \log\left(\frac{1}{2}\right) \leq \frac{\beta}{1-\beta}\frac{1}{2} \quad \left(2\log\frac{1}{2} - \log(e) - \log(1-e)\right)$$
One-shot gain from defaulting

Expected loss from lack of future risk-sharing

yielding  $\beta \geq \overline{\beta}^{\text{indep}} \geq \beta^{\text{indep}}$ 

▶ Under monetary union, sustained with  $\beta \geq \overline{\beta}^{union}$   $(\alpha, \phi, e)$ , stricly declining in  $\alpha$ 



- ▶ When risk-sharing is **perfect**,  $T = \frac{1}{2} e$ , both countries are at first-best
- Under independent monetary policy, this is sustained if

$$\log(e) - \log\left(\frac{1}{2}\right) \leq \frac{\beta}{1-\beta}\frac{1}{2} \quad \left(2\log\frac{1}{2} - \log(e) - \log(1-e)\right)$$
One-shot gain from defaulting

Expected loss from lack of future risk-sharing

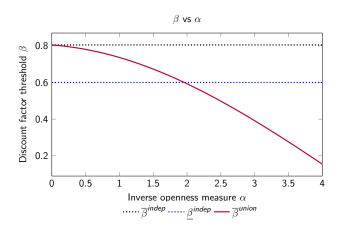
One-shot gain from defaulting

yielding  $\beta \geq \overline{\beta}^{\text{indep}} \geq \beta^{\text{indep}}$ 

Under monetary union, sustained with  $\beta \geq \overline{\beta}^{union}(\alpha, \phi, e)$ , strictly declining in  $\alpha$ 

## Parametrization: e = 0.7, $\phi = 1$

▶ For countries with  $\overline{\beta}^{union} \leq \beta \leq \underline{\beta}^{indep}$ , the risk-sharing benefit of monetary union is so powerful that countries can move from autarky to first-best



## Recap on costs and benefits

## Stabilization costs of monetary union:

- ► Recall: Conditional on tradable consumption, utility is always weakly lower under a monetary union than under independent policy.
- $\beta \leq \underline{\beta}^{\mathit{union}} \Rightarrow \text{independent monetary policy Pareto-dominates monetary union}$

## Risk-sharing benefits

- Recall the risk-sharing miracle: any allocation that achieves FB risk sharing in tradables enables monetary union to attain the overall first-best
- ▶  $\overline{\beta}^{union} \leq \beta \leq \overline{\beta}^{indep}$  ⇒ monetary union Pareto-dominates independent monetary policy *conditional* on maximal collaboration
- In general there is a tradeoff
- ▶ EU may not have realized the potential for improved risk-sharing

## Outline

1. Model structure and intuitions

2. Risk-sharing benefits

3. Optimal joint policy & other extensions

## **Extensions**

- 1. Alternative timing with more commitment for monetary policy
  - Optimal joint monetary and fiscal policy
- 2. Shocks to nontradables
- 3. Exploring the full frontier of contracts Go

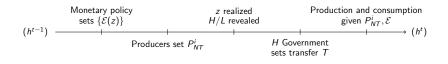
# Alternative timing

$$(h^{t-1}) \xrightarrow{\text{Monetary policy} \\ \text{sets } \{\mathcal{E}(z)\} \\ \text{H}/L \text{ revealed} \\ \text{Production and consumption} \\ \text{given } P_{NT}^i, \mathcal{E} \\ \text{Producers set } P_{NT}^i \\ \text{H Government} \\ \text{sets transfer } T$$

- Central bank can now internalize the constraints facing the fiscal union
- ▶ Sets  $\{\mathcal{E}(z)\}$  to maximize:

$$\sum \pi(z) \left\{ \frac{1}{2} v\left(C_T^L(z), \mathcal{E}(z)\right) + \frac{1}{2} v\left(C_T^H(z), \mathcal{E}(z)\right) \right\}$$

# Alternative timing



- Central bank can now internalize the constraints facing the fiscal union
- ▶ Sets  $\{\mathcal{E}(z)\}$  to maximize:

$$\sum \pi(z) \left\{ \frac{1}{2} v\left(C_T^L(z), \mathcal{E}(z)\right) + \frac{1}{2} v\left(C_T^H(z), \mathcal{E}(z)\right) \right\}$$

- ▶ **Result**: in best SPE, the average labor wedge in state z—a measure of economic slack across the union—is strictly decreasing in the dispersion  $\frac{E^H(z)}{E^L(z)}$  between endowments (unless countries fully share risks)
  - Contrasts with usual results in optimal monetary policy in currency union, where the average labor wedge is always zero.

## Active monetary policy, comments

- Monetary policy can proactively slant policy in order to encourage fiscal union.
  - Aggregate stabilization is not always the right objective.
- Should have a "counter-dispersion" policy, creating booms in states where there is high dispersion of endowments and better-endowed countries are reluctant to make transfers.
- Without proactive monetary policy, fiscal union will not live up to its full potential.

## Shocks to nontradable side

- Shocks to the nontradable side of the economy break the "risk-sharing miracle".
  - Perfect risk sharing of tradables is no longer sufficient for first-best nontradable consumption.
  - Instead, is optimal to move away from first-best tradable risk sharing in order to partly offset nontradable shocks.
- When nontradable shocks are relatively more important, the balance of costs and benefits generally shifts against monetary union.
  - ▶ Less benefit from encouraging risk sharing of tradable shocks.
  - Fiscal union can help offset nontradable shocks, but this problem wouldn't even exist with independent monetary policy.
  - In extreme case of only nontradable shocks, can achieve first-best without monetary union, and it can only hurt.
- ▶ In practice, nontradable shocks (e.g. housing sector) are big contributors to economic instability in Europe.

## Conclusion

- ... it is worth recalling that most of Europe regards the single-currency project as primarily political. Many countries see EMU as a big step towards the goal of 'ever closer union'... (The Economist, April 1998)
- ▶ Balassa's integration staircase (1962, "The theory of economic integration")



- We provide a sense in which monetary union is a step towards fiscal union: risk-sharing benefit adds to this side of the ledger for monetary unions
- ► To balance against stabilization costs, especially with *NT* shocks when the risk-sharing miracle breaks down
- Proactive monetary policy can help the fiscal union

# Thank you!

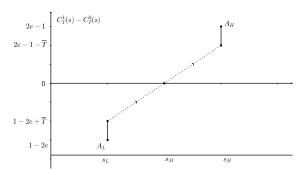
## Dynamics: iid stationary case

► Endowments: ex-ante symmetric iid 3-state:

$$(e_L, e_M, e_H) = \left(1 - e, \frac{1}{2}, e\right) \quad (\pi_L, \pi_M, \pi_H) = (\pi, 1 - 2\pi, \pi)$$

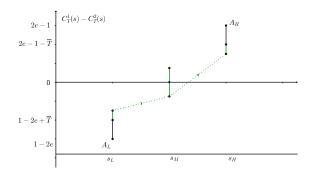
ightharpoonup Consider the best contract from section 2: maximal sustainable  $\overline{T}$  such that

$$(c_L, c_M, c_H) = \left(1 - e + \overline{T}, \frac{1}{2}, e - \overline{T}\right)$$



## Dynamics: improved contract

▶ We can give more to country 1 in *L*:



- ► These more complex dynamics prevent us from being as clear about the nature of the risk-sharing improvement of monetary unions as in the stationary case.
- ► (They have independent interest since the stationary distribution is more complex than in the "traditional" limited commitment literature) Go back