

Collateral Easing and Asset Scarcity: How Money Markets Benefit from Low-Quality Collateral

Stefan Greppmair, Karol Paludkiewicz, Sascha Steffen

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The views presented in this paper do not necessarily reflect those of Deutsche Bundesbank or the Eurosystem.

Motivation

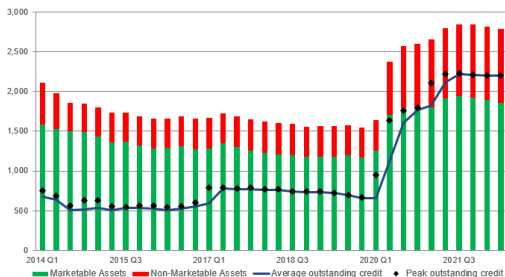
- Collateral frameworks relate to a key task of central banks: lend to banks against good collateral at an appropriate price (**Bagehot, 1873**)
- No consensus about optimal design of collateral policies & substantial differences in practice
- Traditionally, collateral policies have been viewed as a rather passive ingredient of monetary policy
- Recent work highlights a more proactive role of collateral policies for monetary policy (**Mésonnier et al., 2022**; **Pelizzon et al., 2024**)

This Paper

- **Research Question:** Can a shift towards a broader collateral framework promote (repo) market functioning?
- **Theory:** Lending against high-quality assets protects against losses, but can adversely affect liquidity creation in markets as good collateral gets locked up with the CB (Choi et al., 2021)
- **Contribution:** Empirical evidence on this channel is limited
- **Identification:** Collateral easing package of April 7, 2020 as a natural experiment

The ECB's Collateral Framework

- 1 Broad set of counterparties for lending operations (e.g. relative to US)
- 2 Single collateral set applicable to all operations (pooled collateral)
- 3 Acceptance of a wide range of assets and issuer types



Empirical Strategy

- Exploit **ACC framework extension** of April 7, 2020
 - Loans not fulfilling eligibility criteria of general collateral framework
 - ① Loans with government guarantee
 - ② Loans with lower credit quality
- **Treatment group:** Banks that pledge non-marketable and marketable collateral ex ante
- **Control group:** Banks that only pledge marketable collateral ex ante
 - Institutional restriction: banks' business model
 - Costs and hurdles: documentation requirement, legal restrictions/uncertainty, less automated procedures, lack of standardisation, limited rating availability

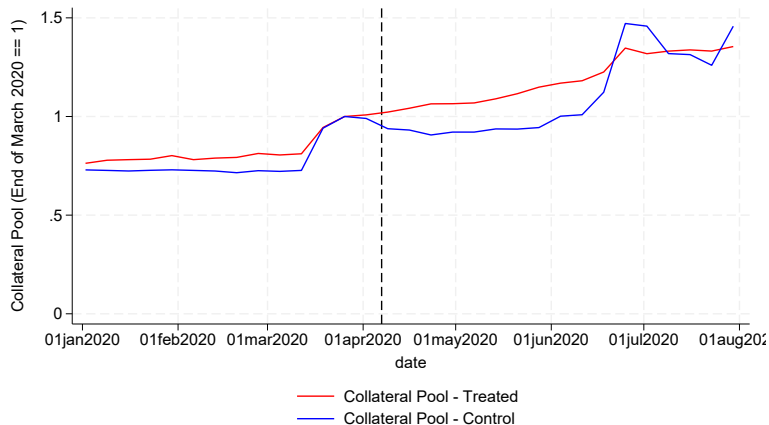
Data

- Use of Collateral Database (**UCDB**)
 - ▶ collateral pool of banks in Eurosystem, bank-bond-level, weekly
 - ▶ also: credit claims (RCC vs. ACC), bank-level, weekly
 - ▶ sample of 129 euro-area based banks
- Money Market Statistical Reporting (**MMSR**)
 - ▶ transaction-level information on repos
 - ▶ centrally cleared, one-day maturity, collateralized by government bonds
 - ▶ sample of 37 euro-area based large banks
- Other data:
 - ▶ **IBSI**: A + L items; **SHS-G**: Securities-register
- **Main sample**: January 1, 2020 until July 31, 2020

Part 1: Collateral Pledging Behaviour

Stylized Fact I

Collateral Pool - Aggregates



Stylized Fact II

Collateral Pool - Asset Classes

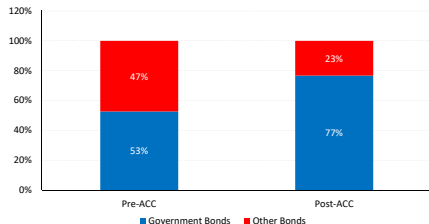


Figure 1: Control Group

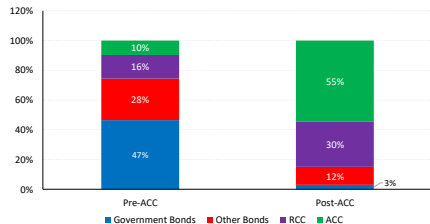
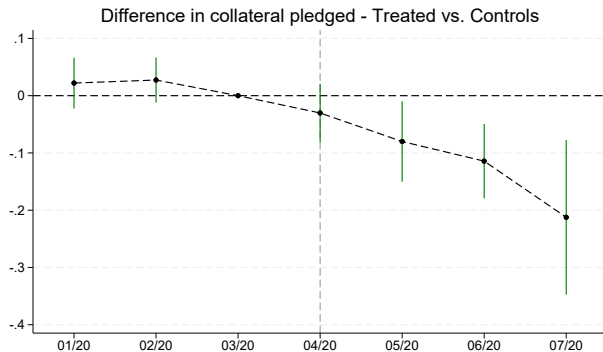


Figure 2: Treatment Group

- Treated banks mobilize less gov. bonds for central bank liquidity
- Economic magnitudes: EUR 100 bn of government bonds would have been encumbered w/o treatment (assumption: no change in composition of pool)

Collateral Pledged - DiD Regression

$$CollPledged_{b,s,t} = \beta_0 \times Post_t \times Treated_b \times (Government_s) + \mathbf{X}'_{b,t} \gamma + \alpha_{b,s} + \alpha_{s,t} + \varepsilon_{b,s,t}$$



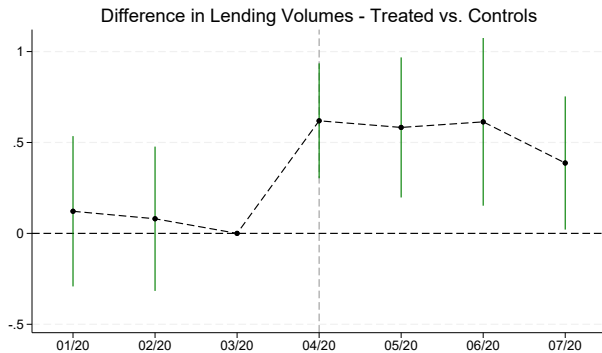
Sample: Government Bonds

Details

Part 2: Repo Market Activity

Repo Market Activity - DiD Regression

$$Y_{b,s,t} = \beta_0 \times Post_t \times Treated_b + \mathbf{X}'_{b,t} \gamma + \alpha_{b,s} + \alpha_{s,t} + \epsilon_{b,s,t}$$



Details

Repo Market Activity - Heterogeneities

Dependent variable: Net Lending scaled by Amount Outstanding				
	Overcollateralization	Collateral Constraint	Credit Claim Share	Portfolio Risk
	(1)	(2)	(3)	(4)
Post x Treated-High	0.6031*** (3.04)	0.3765* (1.72)	0.5104*** (3.16)	0.6770*** (2.81)
Post x Treated-Low	0.3578* (1.76)	0.5694*** (2.91)	0.4967** (2.28)	0.2605 (1.35)
Adj. R2	.4225	.4224	.4223	.4227
Obs	132,810	132,810	132,810	132,810
Difference	0.2453* (1.98)	-0.1929 (-1.51)	0.0137 (0.11)	0.4165** (2.30)
Bank-level Controls	Yes	Yes	Yes	Yes
Bond x Time FE	Yes	Yes	Yes	Yes
Bank x Bond FE	Yes	Yes	Yes	Yes
Clustered S.E.	Bank, Time	Bank, Time	Bank, Time	Bank, Time

Repo Market Activity - Where do the bonds come from?

Dependent variable:	Net Lending	Gross Lending	Gross Borrowing
	(1)	(2)	(3)
Post x Treated x D_{Pledged}	0.3466 (0.76)	0.0877 (0.23)	-0.2589 (-1.27)
Post x Treated x D_{Held}	0.8946*** (6.10)	0.8500*** (7.74)	-0.0446 (-0.43)
Adj. R2	.4218	.4559	.4718
Obs	132,810	132,810	132,810
Bond x Time FE	Yes	Yes	Yes
Bank x Bond FE	Yes	Yes	Yes

Repo Market Activity - Bond Level

Dependent variable:	Net Lending	Gross Lending	Gross Borrowing	Reuse Amount	Specialness	Rate Dispersion
	(1)	(2)	(3)	(4)	(5)	(6)
Post x $\text{Frac}_{\text{Pledged}}$	0.0114 (1.54)	0.0029 (0.38)	-0.0085 (-1.35)	0.0058 (1.02)	-0.0013 (-0.43)	0.0149 (1.10)
Post x $\text{Frac}_{\text{Held}}$	0.0117 (0.74)	0.0376*** (2.78)	0.0259* (2.04)	0.0236** (2.26)	-0.0159** (-2.55)	-0.0413** (-2.43)
Adj. R2	.4996	.6285	.6374	.6334	.5426	.4400
Obs	11,128	11,128	11,128	11,128	11,128	11,128
Bank x Bond FE	Yes	Yes	Yes	Yes	Yes	Yes
Issuer x Maturity x Time FE	Yes	Yes	Yes	Yes	Yes	Yes

Concluding Remarks

- **Summary:**

Broader collateral framework improves repo market functioning as additional bond supply reduces asset scarcity

- **Policy Implications:**

- ① Lower asset scarcity implies smoother monetary policy transmission (Nguyen et al., 2023; Guimaraes et al., 2023)
⇒ tradeoff between limiting operational losses and fostering repo market functioning depends on CB preferences
- ② With sizable B/S and floor-based monetary policy frameworks (⇒ OFR), collateral policies can be a useful tool to promote monetary policy implementation (Brandao-Marques & Ratnovski, 2024)
- ③ Our paper provides insights about potential effects and trade-offs of pre-positioning of collateral (e.g. King, 2016) w.r.t. repo market functioning

APPENDIX

Collateral Pledged - DiD Regression

$$CollPledged_{b,s,t} = \beta_0 \times Post_t \times Treated_b \times (Government_s) + \mathbf{X}'_{b,t} \gamma + \alpha_{b,s} + \alpha_{s,t} + \varepsilon_{b,s,t}$$

Dependent variable:	Nominal Value Pledged scaled by Amount Outstanding			
	(1)	(2)	(3)	(4)
	All bonds	Other bonds	Government	All bonds
Post x Treated	0.0090 (0.15)	0.0665 (1.85)	-0.1188** (-2.49)	0.0674 (0.84)
Post x Treated x Government				-0.1992** (-2.22)
Adj. R2	.8673	.8633	.8585	.8673
Obs	682,937	500,902	182,035	682,937
Bond x Time FE	Yes	Yes	Yes	Yes
Bank x Bond FE	Yes	Yes	Yes	Yes

Repo Activity - Bank x Bond Level

$$Y_{b,s,t} = \beta_0 \times Post_t \times Treated_b + \mathbf{X}'_{b,t} \gamma + \alpha_{b,s} + \alpha_{s,t} + \varepsilon_{b,s,t}$$

Dependent variable:	Net Lending	Gross Lending	Gross Borrowing	Specialness
	(1)	(2)	(3)	(4)
Post x Treated	0.5015** (2.64)	0.4107*** (3.03)	-0.0908 (-0.66)	-0.2306 (-0.94)
Adj. R2	.4223	.4562	.472	.7205
Obs	132,810	132,810	132,810	85,904
Bond x Time FE	Yes	Yes	Yes	Yes
Bank x Bond FE	Yes	Yes	Yes	Yes